

# Improvements for EBA (Environmental Benefits Analysis)

“White Paper” Mar 2001

## TRACK 1 – Improve Current Procedure

- Analytical Protocol for NED/NER analysis
- Link evaluation to broader range of ecological models

## TRACK 2 – Next Generation

- Develop NER/EQ account to reflect “goods and services” approach
- Expand ecological models to include process (simulation) models
- Initiate interagency dialogue

# Near Term Protocols

	Small Studies/Projects	Large Studies/Projects
Single Purpose	<i>e.g.</i> , CAP 1135, 206,204	<i>e.g.</i> , 1103, Ohio River, CWPPRA
	<ul style="list-style-type: none"> <li>•Ecological analytical methods (e.g., HEP, IBI)</li> <li>•Economic framework</li> <li>•Cost allocation</li> <li>•Cost sharing</li> </ul>	<ul style="list-style-type: none"> <li>•Ecological analytical methods (e.g., IBI ,HEP, HGM)</li> <li>•Economic framework</li> <li>•Cost allocation</li> <li>•Cost sharing</li> </ul>
Multipurpose	<i>e.g.</i> , Challenge 21 (Sec 212)	Everglades, Louisiana 2050, Lake Ontario/St Lawrence
	<ul style="list-style-type: none"> <li>•Ecological analytical methods (e.g., HGH, HEP)</li> <li>•Economic framework</li> <li>•Cost allocation</li> <li>•Cost sharing</li> </ul>	<ul style="list-style-type: none"> <li>•Ecological analytical methods (e.g., IBI ,HEP, HGM)</li> <li>•Economic framework</li> <li>•Cost allocation</li> <li>•Cost sharing</li> </ul>



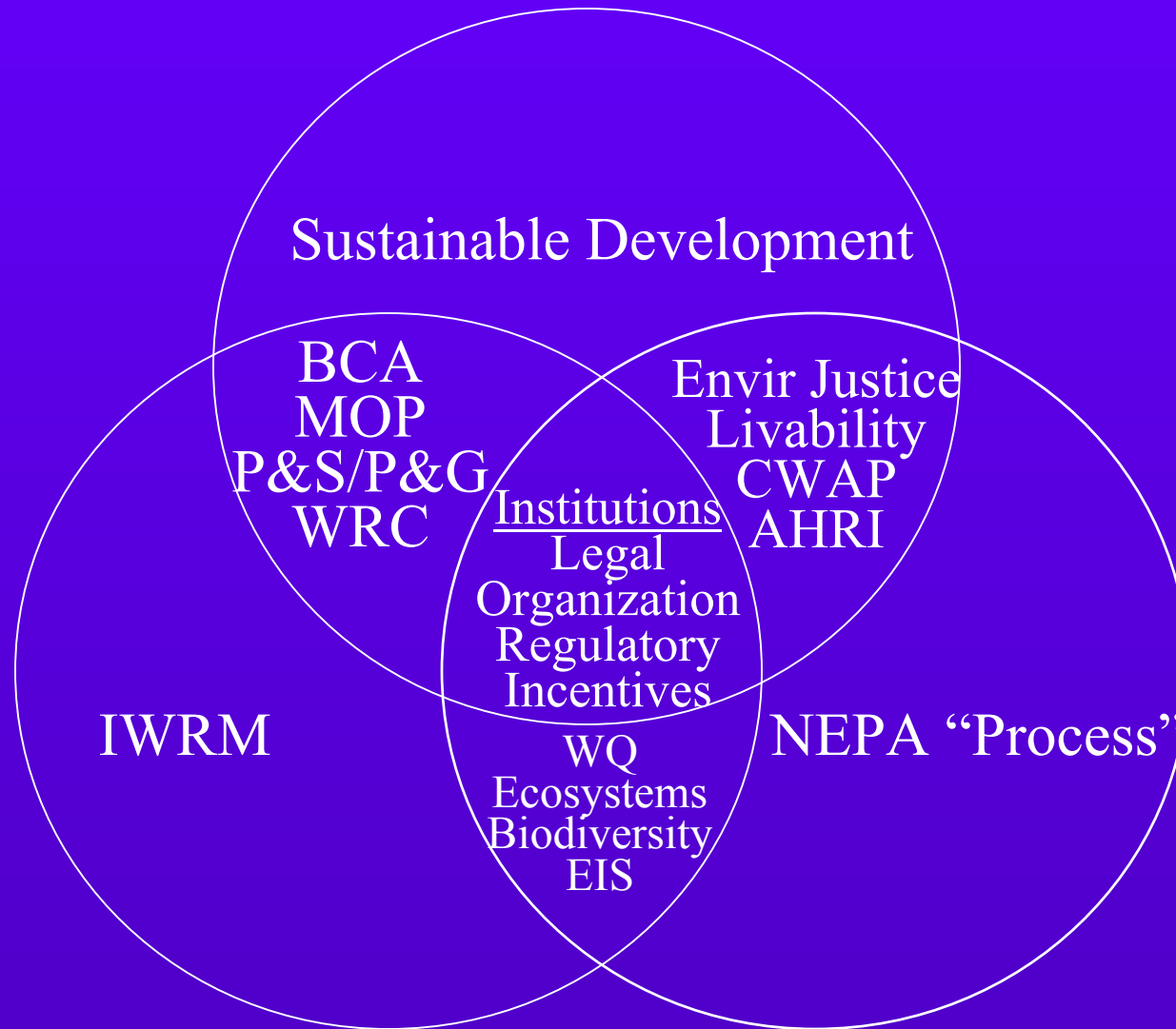
# “Next Generation”

- EBA Report
- Develop NER/EQ Accounting Framework for “environmental goods and services”
- Improve Ecological evaluation methods, especially process simulation models (for larger projects)
- Corps Economic & Environmental Wkshop
- Interagency Workshops

# Precursors to EBA

- Policy Study: “New Directions for Corps Environmental Activities” (1993)
- Policy Study: “Incremental Cost Analysis” (1995)
- Policy Study: “Civil Works Environmental Action Plan” (1995)
- Policy Study: “Sustainable Development Concepts” (1998)
- NRC Report on Corps Planning (1999)
- Policy Study: “Implementation Steps for SD (’02)

# Context for Decisionmaking



# PLANNING

## (Multiobjective River Corridor Management)

### Protection ( Regulatory Program)

- SAMPS
- ADIDS
- General Permits
- Nationwide Permits
- No Net Loss of Wetlands
- Wetlands Mitigation
- Banking

### Development ( GI Program)

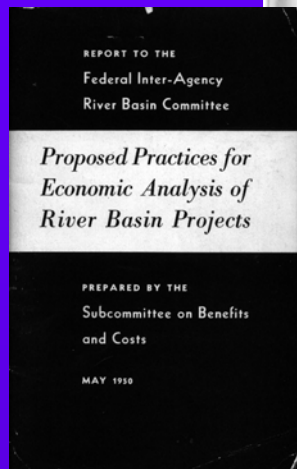
- Flood Damage Reduction
- Water Supply
- Navigation Channels, Dredging
- Reservoir Reallocation
- Ecosystem Management

### Management ( O&M Program)

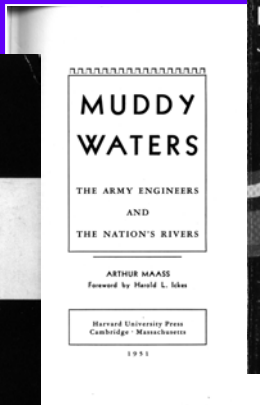
- Environmental Restoration
- Dredging Material Disposal
- Drought Contingency Planning
- Dam Safety
- Lock and Dam Rehabilitation
- Reservoir Systems Optimization

# Existing Planning/Evaluation Paradigms

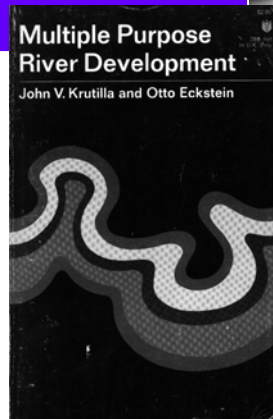
- **Descriptive** (NOAA/CZM, McHarg, GIS)
- **Indicative** (normative, P&S/P&G, BCA)
- **Prescriptive** (regulatory “planning” )
- **Proscriptive** (to avoid, NEPA/EIS)
- **ERSATZ** (“Ecorestoration sitting around the table *Zeitgeist*”) (see EPA Watershed guide)
- **“Garbage Can” Planning** (see Ersatz)



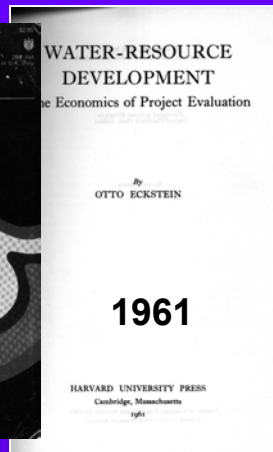
1950



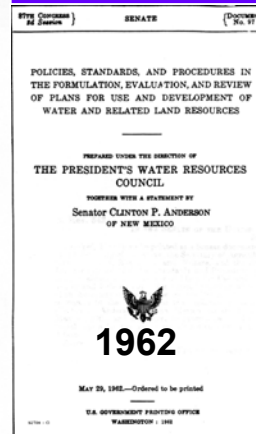
1951



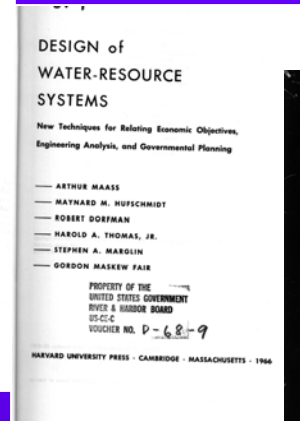
1958



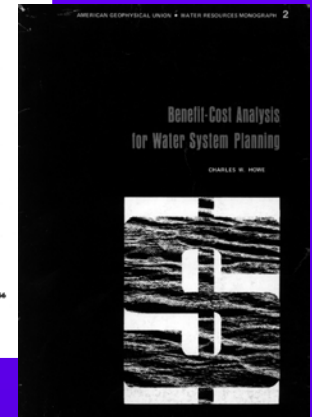
1961



1962

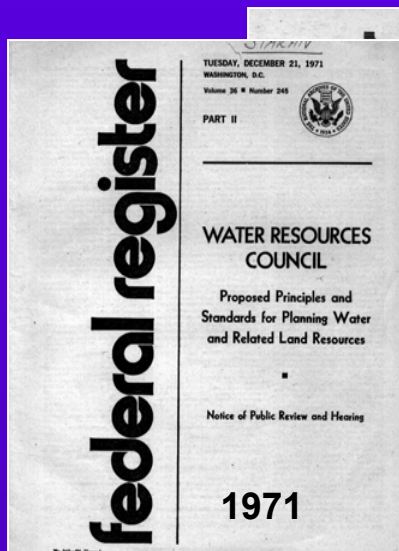


1962

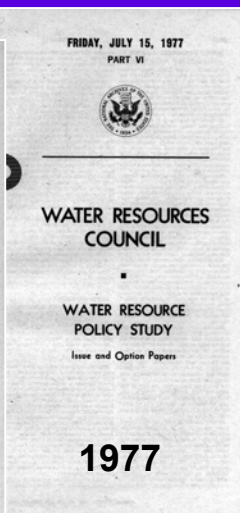


1971

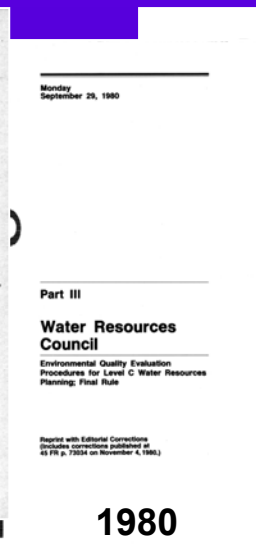
## EVOLUTION OF FEDERAL WATER RESOURCES PLANNING GUIDELINES



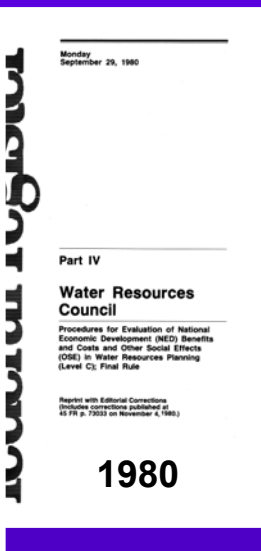
1971



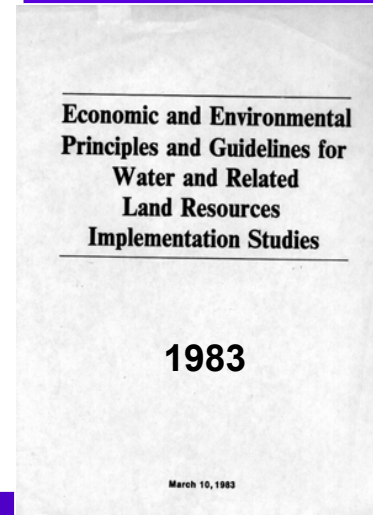
1977



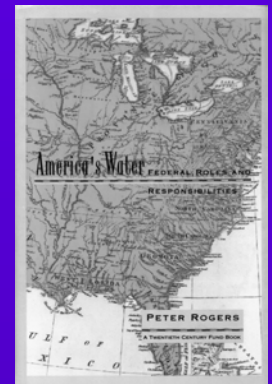
1980



1980

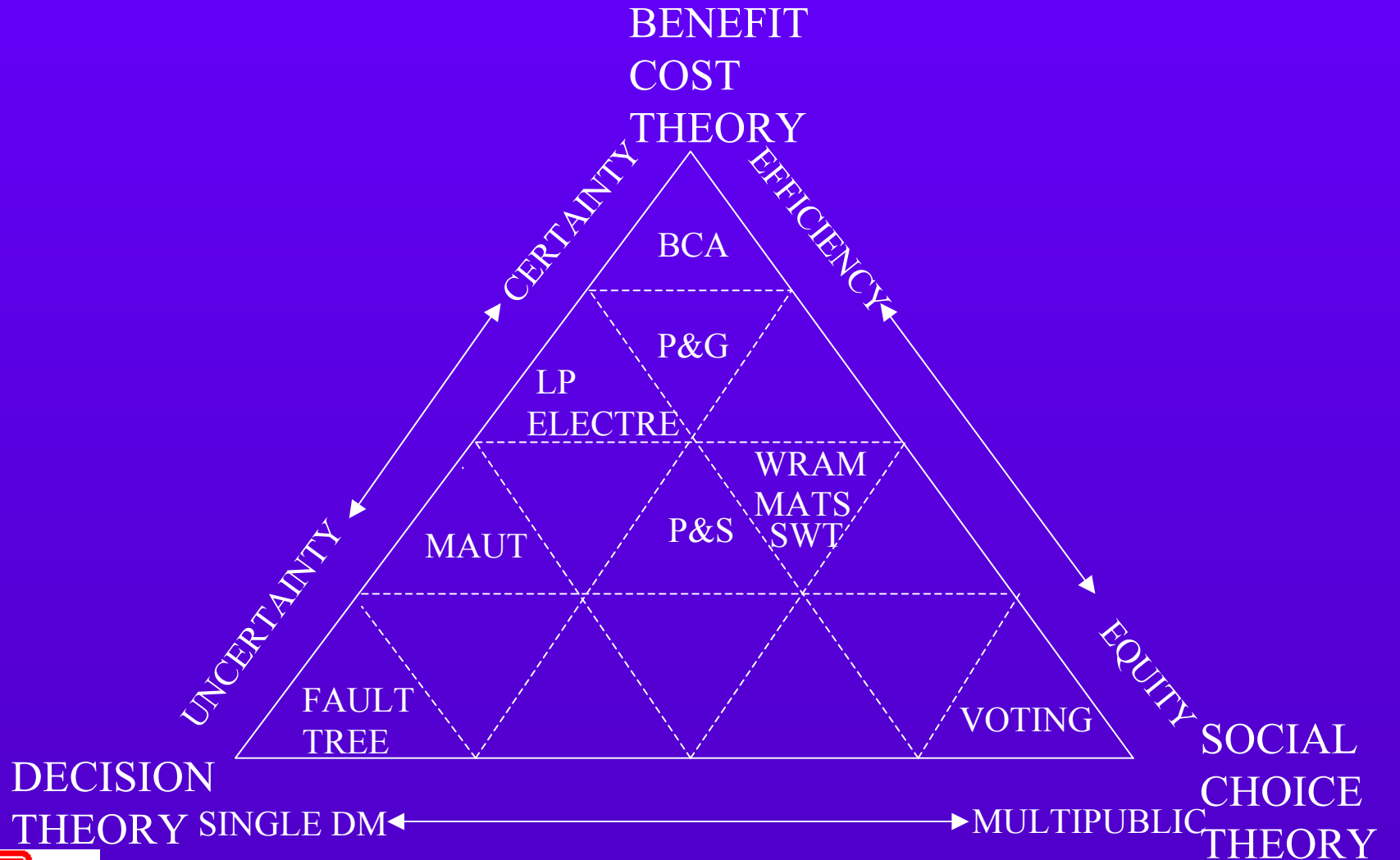


1983



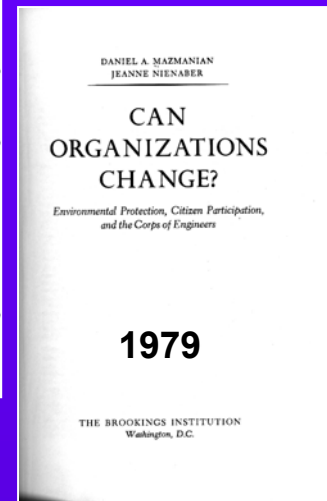
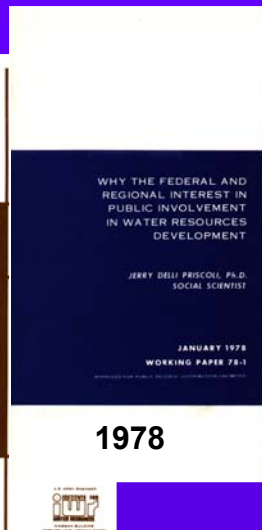
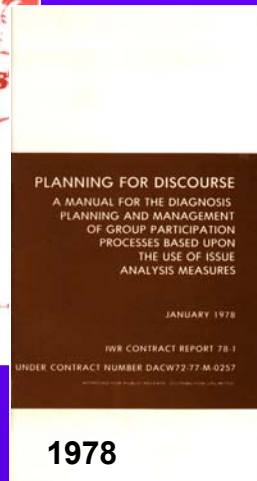
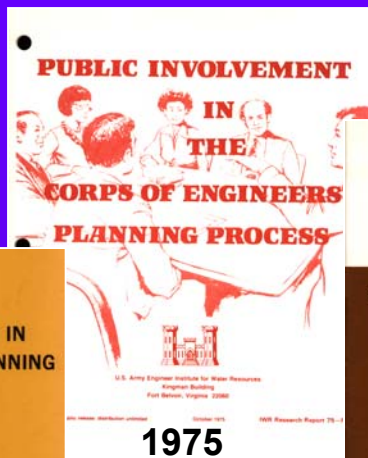
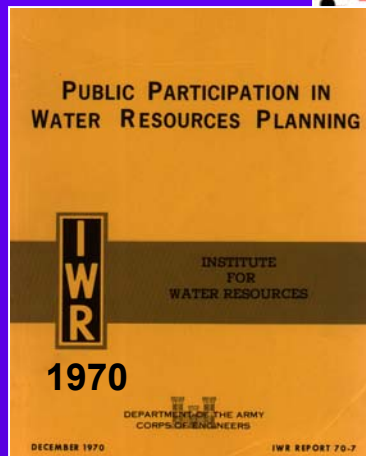


# Normative Evaluation Philosophies

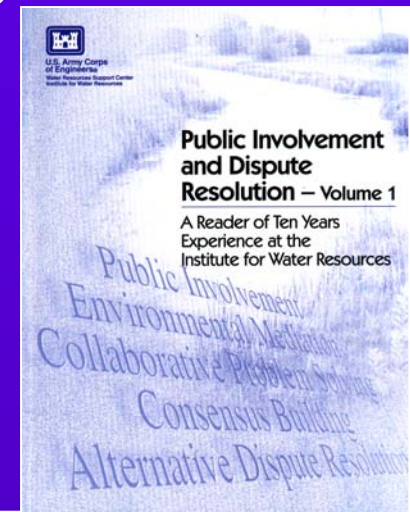
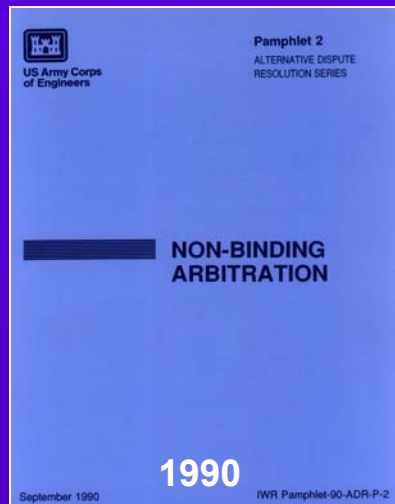


US Army Corps  
of Engineers®





## EVOLUTION OF PUBLIC PARTICIPATION/ADR IN THE CORPS' PLANNING PROCESS

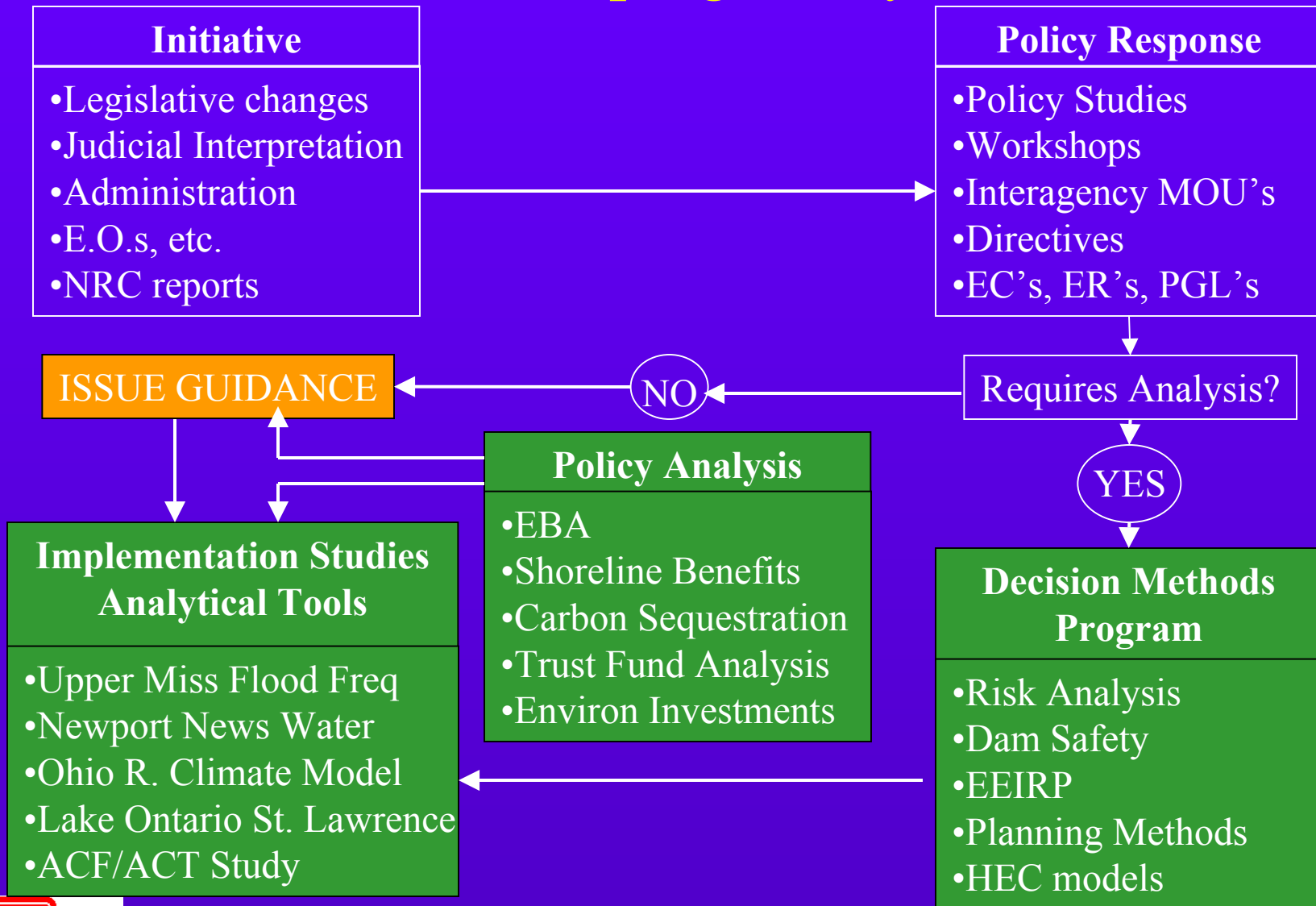


**US Army Corps  
of Engineers**

**1996**

**INSTITUTE FOR  
WATER RESOURCES**

# Process for Developing Analytical Methods



# IWR National Studies

- National Hydropower Study (1978-82)
- National Waterways Study (1979-83)
- National Drought Study (1991-95)
- Nat. Wetlands Mitigation Banking (93-96)
- Federal Infrastructure Strategy (93-96)
- Nat. Shoreline Study (2002-2007)

# National Drought Study

## (1992-96)

- Report to Congress 1995
- National Drought Atlas (use L-moments)
- Shared Vision Planning applied to 5 areas
- IWR-MAIN water demand forecasting
- 20 technical reports
- Analysis of California Drought Impacts

**Multiobjective Planning/  
Harvard Water Program  
1962/P&S/P&G/ -  
Updated IWR 1994**

**Adaptive Environmental  
Management  
C.S. "Buz" Hollings  
1978**

**Shared Vision Model  
Richard N. Palmer 1981,  
1992**

# **The Shared Vision Model**

**Stakeholder  
Value Judgements**

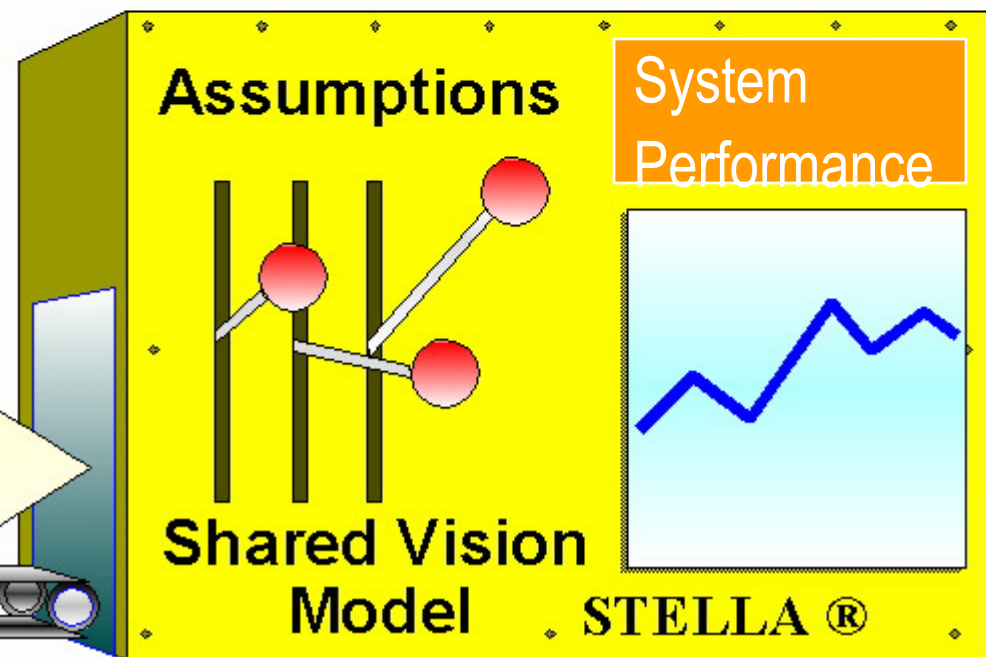
**Demand Forecasts**

**Hydrology**

**Economic Functions**

**Environmental  
Functions**

**INPUT**



# Time Scales and Water Resources

Seasonal to Interannual GCIP

Ohio River Basin

Use of Forecasts in  
Reservoir Operations

Interdecadal  
CLIVAR

Upper  
Mississippi  
River

Climate Change

8 River Basins

Flood Frequency  
Analysis and Levee  
Certification

Operations and  
Vulnerability  
Assessments



US Army Corps  
of Engineers®





# Climate Change Analysis

- Intergov. Panel on Climate Change (I,II,III)
- National Climate Assessment (1998-2001)
- Climate Change Impacts on 8 river basins
- Upper Miss. R. Flood frequency Analysis
- Ohio R. Basin Climate Forecasting Model
- World Water Council Climate Forum



# Related Policy Analytics

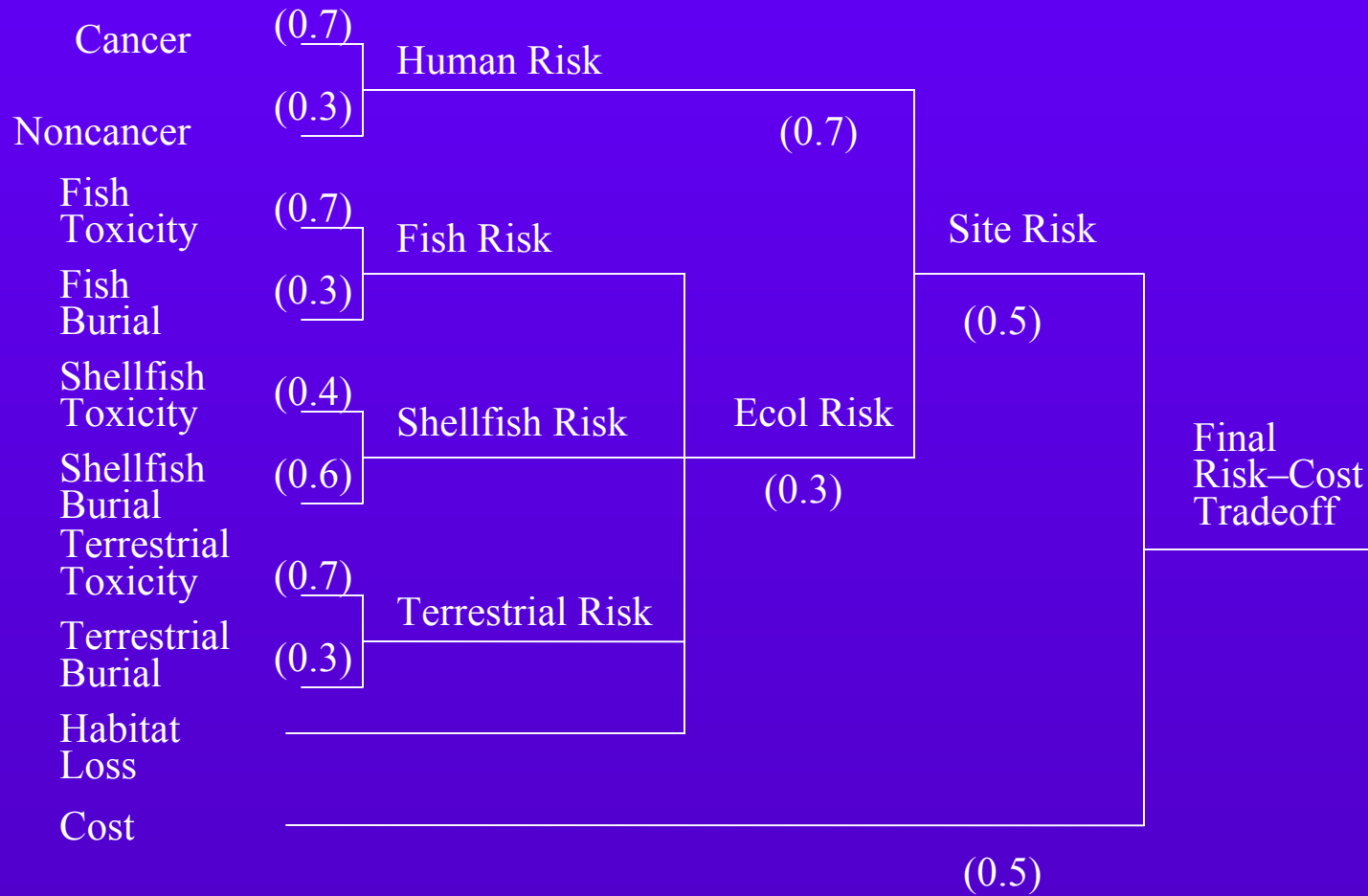
- US Harbor Traffic Projections
- Corps Civil Works Capital Stock Update
- US Hydropower Capacity Potential
- US Harbor Maint. Trust Fund Analysis
- Envir. Investments Upper Miss Basin
- Emissions Impacts of Navigation

## Level 1

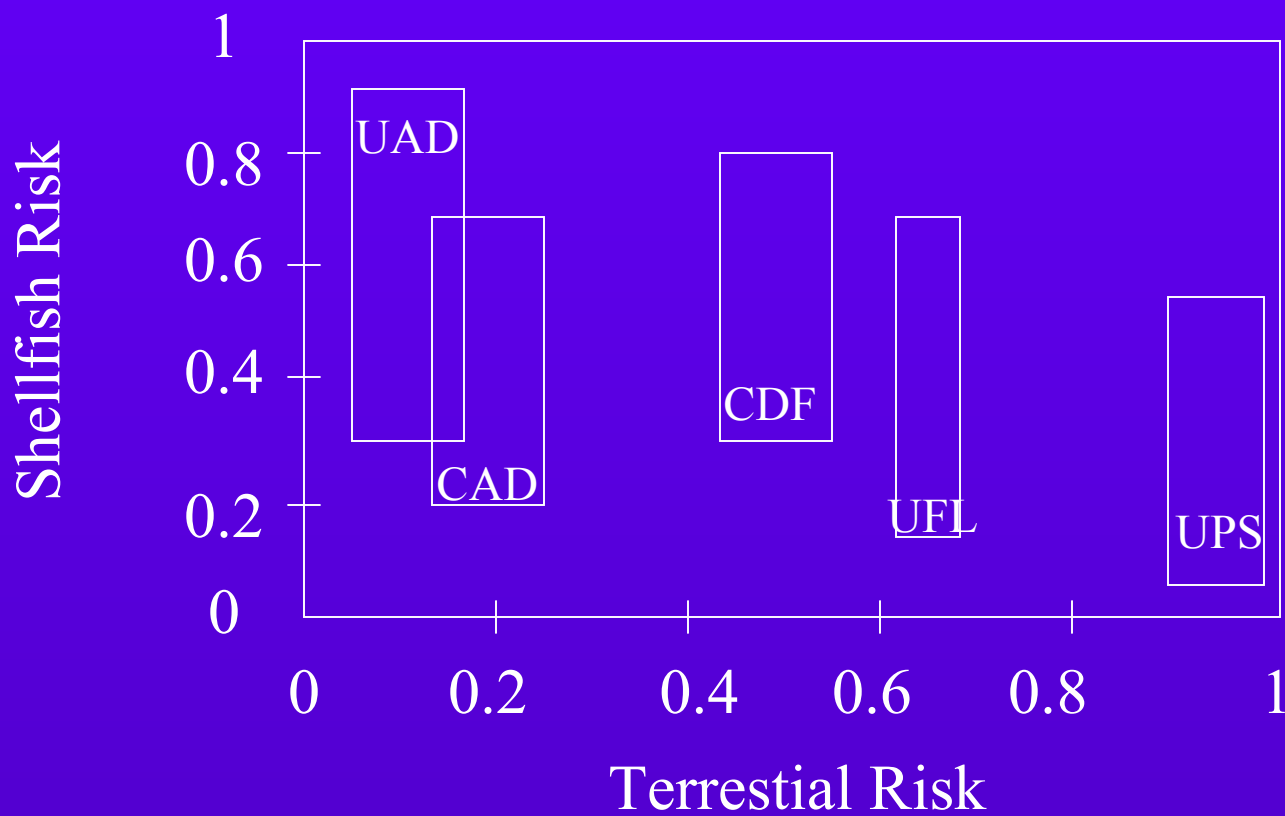
## Level 2

## Level 3

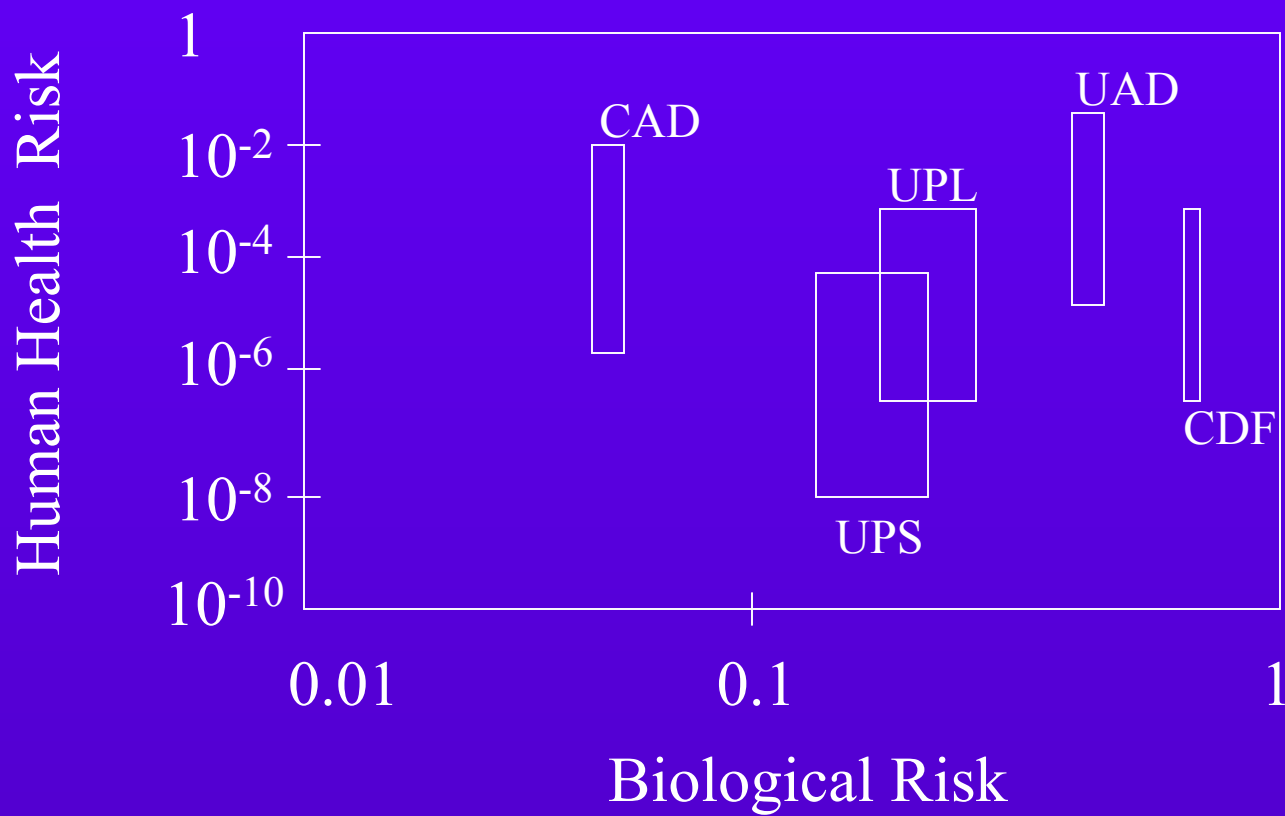
## Level 4



## Level 2 Analysis



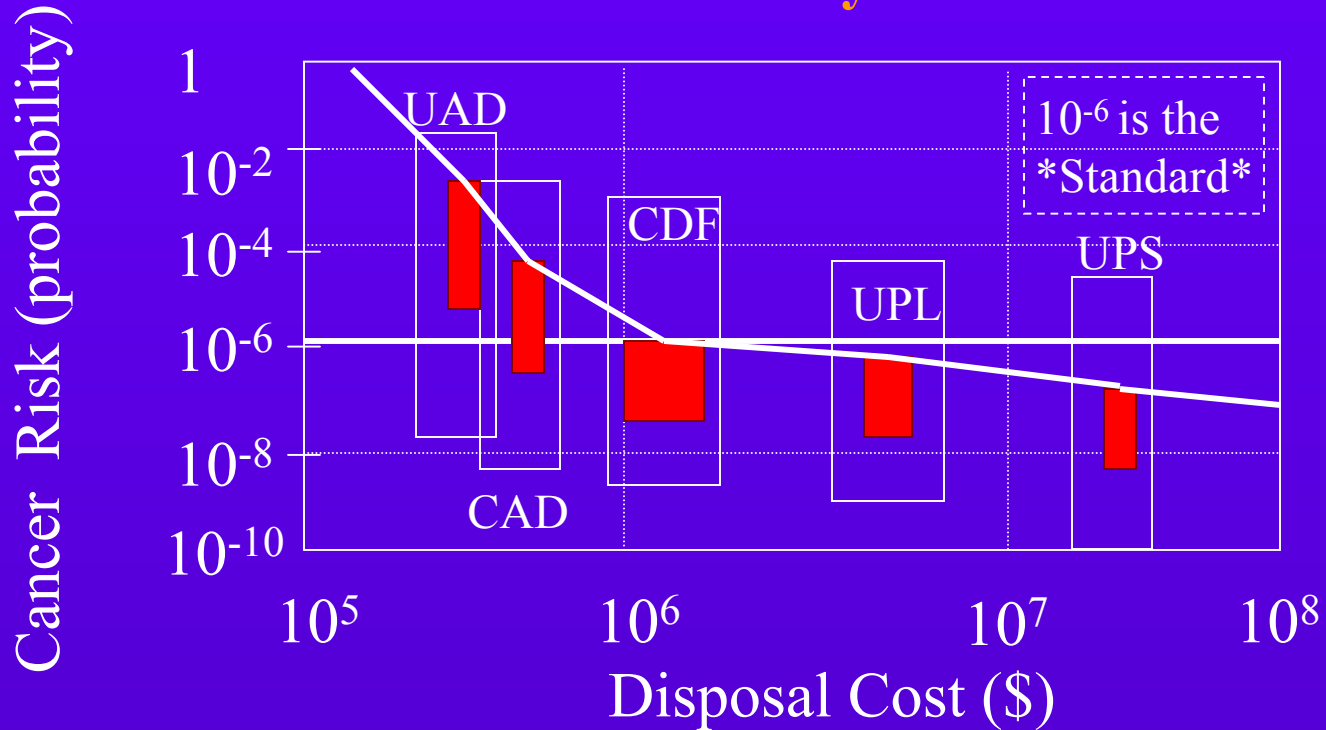
## Level 3 Analysis



Goal Objective ⇒ Criteria	Sustainable Development				Reduce Vulnerability	
	Econ.	Envir.	Equity	SWB	Safety	Reliability
Mgmt. Measure	\$ Costs & Benefit	W.Q. Habitat Diversity	Income Distribution	Relocate	Population at Risk	Frequency of Failure
MM <sub>1</sub>						
...						
MM <sub>i</sub>						
...						
MM <sub>n</sub>						

- Management ⇒ (Adaptive) Measures
- Structural / infrastructure
  - Legal / legislative
  - Institutional / administrative
  - Regulations (land use, zoning, standards)
  - Education
  - Financial incentives, subsidies (+)
  - Taxes, tariffs, user fees (-)
  - Research and development
  - Market mechanisms
  - Technology development

## Level 4 Analysis



UAD – unconfined aquatic disposal

CAD – capped aquatic disposal

CDF – confined disposal facility

UPL – upland disposal

UPS – upland source



US Army Corps  
of Engineers®

